

APRIL 2025

93.636

**REINVESTMENT OF CIVIL MONEY PENALTIES TO BENEFIT
NURSING HOME RESIDENTS**

**State Project/Program: NORTH CAROLINA CULTURE CHANGE COALITION
ENHANCEMENT GRANTS**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES

Federal Authorization: Social Security Act, Sections 1819(h)(2)(B)(ii)(IV)(ff),
1919(h)(3)(C)(ii)(IV)(ff) and 1919 [42 U.S.C. 1396R]
QSO-20-14-NH
QSO-20-28-NH
QSO-20-39-NH Revised 2/2/20222
QSO-23-23-NHs
Admin Info: 25-04-NH

State Authorization: None
**NC Department of Health and Human Services
Division of Health Service Regulation**

Agency Contact Person – Program

Brandi Jordan
(919) 937-7459
Brandi.Jordan@dhhs.nc.gov

Agency Contact Person – Financial

Jacey Reeves, Budget Manager
(919) 855-3925
Jacey.reeves@dhhs.nc.gov

Address Confirmation Letters To:

SFY **2025** audit confirmation reports for payments made to Counties, Local Management Entities (LMEs), Managed Care Organizations (MCOs), Boards of Education, Councils of Government, District Health Departments and DHHS Grant Subrecipients will be available by mid-October at the following web address:
<https://www.ncdhhs.gov/about/administrative-offices/office-controller/audit-confirmation-reports>
At this site, click on the link entitled “Audit Confirmation Reports (State Fiscal Year 2024-2025). Additionally, audit confirmation reports for Nongovernmental entities receiving financial assistance from DHHS are found at the same website except select “Non-Governmental Audit Confirmation Reports (State Fiscal Years 2023-2025)”

The auditor should not consider the Supplement to be “safe harbor” for identifying audit procedures to apply in a particular engagement, but the auditor should be prepared to justify departures from the suggested procedures. The auditor can consider the supplement a “safe harbor” for identification of compliance requirements to be tested if the auditor performs reasonable procedures to ensure that the requirements in the Supplement are current.

The grantor agency may elect to review audit working papers to determine that audit tests are adequate.

Auditors may request documentation of monitoring visits by the State Agencies.

This compliance supplement must be used in conjunction with the OMB 2025 Compliance Supplement which will be issued in the summer. This includes "Part 3 - Compliance Requirements," for the types that apply, "Part 6 - Internal Control," and "Part 4 - Agency Program" requirements if the Agency issued guidance for a specific program. The OMB Compliance Supplement is Section A of the State Compliance Supplement.

GENERAL INTRODUCTION

Federal law provides for the collection and use of Civil Money Penalty (CMP) funds imposed by the Centers for Medicare and Medicaid Services (CMS) when nursing homes do not meet the Medicare Requirements for Participation. The Patient Protection and Affordable Care Act established that 90 percent of the federal portion of CMP funds could be used to support activities that benefit nursing home residents, including projects that assure quality care within nursing homes.

The grants are made possible by utilization of penalty monies collected by the North Carolina DHHS, DHSR, from federal enforcement actions under the 1987 Omnibus Budget Reconciliation ACT (OBRA). The grant program is implemented through a partnership of the NC Culture Change Coalition, DHSR and the Centers for Medicare and Medicaid Services (CMS).

In March 2020, CMS issued memorandum QSO-20-14-NH providing guidance to facilities on restricting visitation of all visitors and non-essential health care personnel, except for certain compassionate care situations, such as an end-of-life situation. In May 2020, CMS released Nursing Home Reopening Recommendations, which provided additional guidance on visitation for nursing homes as their states and local communities progress through the phases of reopening. In June 2020, CMS released a Frequently Asked Questions document on visitation, which expanded on previously issued guidance on topics such as outdoor visits, compassionate care situations, and communal activities.

In February 2022, CMS released an updated Frequently Asked Questions document on visitation, which allowed a facility to request Civil Money Penalty (CMP) Reinvestment funds to purchase portable fans and portable room air cleaners with high-efficiency particulate air (HEPA, H-13 or -14) filters to increase or improve air quality.

In September 2023, CMS released QSO-23-23-NHs, Civil Money Penalty Reinvestment Program Revisions. These revisions provided new guidelines to define allowable and non-allowable uses of CMP funding, establish project funding maximums, and provide support for projects that can be implemented in all nursing homes by a variety of different organizations. The revisions include the re-establishment of the Public Health Emergency funding, which ended on May 11, 2023. This funding specifically allows certified nursing facilities to purchase portable fans and portable room air cleaners with high efficiency particular air (HEPA, H-13, H-14) filters, visitation aid equipment to ensure safe visitation practices for facilities, and communicative technology equipment, such as tablets and iPads, to ensure that residents are given the option of virtual visitation.

I. PROGRAM OBJECTIVES

The purpose of this funding opportunity is to solicit applications to participate in a Federal grant program using Civil Money Penalty (CMP) funds. The expectation is to improve the quality of life for residents in the state's certified long-term care nursing home facilities. Improvements are accomplished through promoting positive environmental and cultural changes within these homes. Facilities base these changes on the culture change models that best fit their vision for transforming the medical model of nursing homes to more homelike settings. By showcasing a variety of cultural change enhancement philosophies, the facilities

are allowed flexibility to make alterations in the building. This in turn enhances the overall culture according to the needs and wants of their residents and staff.

II. PROGRAM PROCEDURES

The grant review committee, comprised of members of the NC Culture Change Coalition, will review each application submitted. Applications are reviewed monthly as available.

North Carolina accepts applications on a rolling basis. When an application is submitted, it is reviewed by the CMP Grant Fund Manager and returned to the applicant for corrections. Once this is done, the application is submitted to the Review Team. The Team has a minimum of two weeks to review the application. Once the proposal has completed a final review by the committee, the Nursing Home Licensure & Certification Section will forward the application to CMS for review. Once an application is approved by CMS, the Nursing Home Licensure & Certification Section will begin the contract process.

Each contract is entered in the Enterprise Business System (EBS) and Open Window System prior to seeking approval to contract. All appropriate approvals are obtained prior to the effective date of a contract.

A contract between the subrecipients and the Division of Health Service Regulation (DHSR), Department of Health and Human Services (DHHS), will be in effect for the duration of the entire grant period.

III. COMPLIANCE REQUIREMENTS

Noted below in the following matrix are the types of compliance requirements (Types) that are applicable to the federal program. These Types are either determined by the federal agency or the State Agency may have added the Type. This is noted by "Y." If the State determines that the federal requirement does not apply at the local level or if the State modifies the federal requirements, this is discussed in the supplement under the type of compliance requirement. If the federal and/or State agencies have determined that the type is not applicable, this is indicated by "N."

If the Type is applicable, the auditor must determine if the Type has a direct and material effect on the federal program for the auditee. The auditor must use the OMB 2025 Compliance Supplement, Part 3 and Part 4 (if an OMB supplement is issued) in addition to this State supplement to perform the audit.

A	B	C	E	F	G	H	I	J	L	M	N
Activities Allowed or Unallowed	Allowable Costs/ Cost Principles	Cash Management	Eligibility	Equipment/ Real Property Management	Matching, Level of Effort, Earmarking	Period Of Performance	Procurement Suspension & Debarment	Program Income	Reporting	Subrecipient Monitoring	Special Tests and Provisions
Y	Y	Y	Y	N	N	Y	Y	N	Y	Y	Y

A. Activities Allowed or Unallowed

Reinvestment of Civil Money Penalties to Benefit Nursing Home Residents allows the following activities:

- Funding to support resident and family councils, including advocacy and the development of new, independent councils
- Funding for consumer information, such as the “develop and disseminate information that is directly useful to nursing home residents and their families in becoming knowledgeable about their rights, nursing home care processes, and other information useful to a resident.”
- Training to improve quality of care, including training offered to facility administrators and staff, surveyors, Ombudsmen, and other advocacy organizations
- Activities to improve resident quality of life, including horticultural/gardening, art therapy, music therapy, animal therapy, activities and games that foster movement and function, reading and memory interventions, and crafting

Funds may not be used to:

- Fund staff salaries
- Complete capital improvements to a nursing home, or to build a nursing home
- Pay entities to perform functions for which they are already paid by State or Federal sources
- Disinfectant and Cleaning Supplies (Disinfectant wipes, hand sanitizer, etc.)
- Expenditures needed for regulatory compliance
- Nursing home services or supplies that are already the responsibility of the nursing home, such as laundry, linen, food, heat, staffing costs, etc.
- Supplementary funding of federally required services
- Conflicts of interest
- Complex technology
- Research
- QIN/QIO approved projects
- Palliative Care Services
- Dental, Vision or Hearing Services
- Incentives
- Previously denied CMP projects
- Telemedicine services and equipment
- Mental and behavioral health support services
- Nursing workforce development programs and services

B. Allowable Costs/Cost Principles

All subrecipients that expend State funds (including federal funds passed through the N.C. Department of Health and Human Services) are required to comply with the cost principles described in the N. C. Administrative Code at 09 NCAC 03M .0201.

Subrecipients shall use funds exclusively as detailed in the application submitted by the subrecipient and approved by the Division and the contract in place with DHHS.

C. Cash Management

Sub-recipients receive funding under the CMP Program on a cost reimbursement basis. Accordingly, program costs must be paid by the sub-recipient before reimbursement is requested from DHHS. Therefore, there is no testing required at the local level for Cash Management.

E. Eligibility

NC Culture Change Coalition enhancement grants fund North Carolina dually certified providers (SNF/NF), nursing facilities (NF) and other organizations. All activities must promote positive environmental and cultural changes within these homes.

North Carolina must maintain an adequate amount of CMP funds to be used in emergency situations, such as emergency evacuations.

H. Period of Performance

The funding period for the enhancement grants will be one, two, or three years, depending on the length of time requested to complete a proposed project, beginning with the effective date of the individual contracts, and ending with the date specified that correlates with the effective date and the project period.

I. Procurement and Suspension and Debarment

All grantees that expend State funds (including federal funds passed through the N. C. Department of Health and Human Services) are required to comply with the procurement standards described in the North Carolina General Statutes and the North Carolina Administrative Code, which are identified in the State of North Carolina Procurement Manual accessible on the Internet at <https://ncadmin.nc.gov/government/procurement/procurement-rules>.

The Division may require the return of all or part of the funds if the subrecipient fails to comply with all terms, conditions, and provisions of the executed contract.

Suspension and debarment applies.

L. Reporting

Subrecipients shall complete and submit to DHHS a written quarterly narrative report detailing their progress for the duration of the executed contract period and include any CMS conditions or requests that were listed in the CMS approval letter.

Subrecipients must also complete and submit to DHHS a quarterly expense report until either the project period has ended or all funds have been expended. The expense report must be completed on a DHHS-approved form and must reflect costs incurred during the prior fiscal quarter reflected in that quarter's reimbursement bills.

Within 3 months after the end of their fiscal year, subrecipients are required to comply with G.S. 143C-6-23 and the North Carolina Administrative Code 09 NCAC 03M. Failure to submit this information to the State funding agency's Contract Administrator could result

in a grantee's name being placed on the state auditor's public list of non-compliant grantees.

M. Subrecipient Monitoring

To maintain the integrity of the grant program, DHSR personnel serving on behalf of the Coalition, will conduct an annual, virtual monitoring of each grant to ensure compliance. Additional monitoring may be conducted as needed to assess compliance.

Regardless of how visits are conducted, there are certain core principles and best practices that reduce the risk of COVID-19 transmission, as detailed in CMS's Center for Clinical Standards and Quality/Survey & Certification Group Memorandum dated September 17, 2020 (REF: QSO-20-39-NH) ("Principles").

The Principles must be adhered to at all times.

Nursing Home will ensure visitors who are unable to adhere to the Principles of COVID-19 infection prevention will not be permitted to visit or be asked to leave.

N. Special Tests and Provisions

1. Budget Amendments

Compliance Requirement – Subrecipients may not increase/decrease their budgets during the contract period. Subrecipients may move monies between line items, but new budget line items must be approved by CMS prior to creation. The Line-Item Budget within the contract sets out the items for which the Contractor may be reimbursed and the amounts for which it may be reimbursed.

Audit Objective – To determine that the budget approved by CMS and the budget used by the subrecipient are identical. To determine that the line-item expenditures reported on the Request for Reimbursement to the State have not exceeded approved line-item budgeted amounts.

Suggested Audit Procedures – Compare, by line item, the subrecipient program expenses with the final budget as approved by CMS. The auditor should review the Consolidated Contract, Contract Addendum, Budgetary Guidance, expenditure reports and activity reports for verification that the reported expenditures are allowable and supported by documentation.

2. Indirect Costs

Compliance Requirement – If budgeted, the subrecipient may include indirect cost in their budgets. Indirect cost may not be duplicated elsewhere in the budget.

Suggested Audit Procedures – The indirect cost plan supporting the indirect cost reported should be reviewed to determine that cost included in the plan is allowable and equitably allocated. Any discrepancies should be disclosed in the audit as "questioned costs."