

16.588

STOP/VIOLENCE AGAINST WOMEN FORMULA GRANTS

State Project/Program: VIOLENCE AGAINST WOMEN FORMULA GRANTS

Federal Authorization: U.S Department of Justice
Initially authorized under the Violence Against Women Act of 1994 (VAWA) and reauthorized and amended by the Violence Against Women Act of 2000 (VAWA 2000), by the Violence Against Women Act of 2005 (VAWA 2005), by the Violence Against Women Act of 2005 (VAWA 2013).

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The auditor should not consider the Supplement to be “safe harbor” for identifying audit procedures to apply in a particular engagement, but the auditor should be prepared to justify departures from the suggested procedures. The auditor can consider the supplement a “safe harbor” for identification of compliance requirements to be tested if the auditor performs reasonable procedures to ensure that the requirements in the Supplement are current.

The grantor agency may elect to review audit working papers to determine that audit tests are adequate.

Auditors may request documentation of monitoring visits by the State Agencies.

This compliance supplement must be used in conjunction with the OMB 2025 Compliance Supplement which will be issued in the summer. This includes “Part 3 - Compliance Requirements,” for the types that apply, “Part 6 - Internal Control,” and “Part 4 - Agency Program” requirements if the Agency issued guidance for a specific program. The OMB Compliance Supplement is Section A of the State Compliance Supplement.

I. PROGRAM OBJECTIVES

The purpose of the Violence Against Women Formula Grant Program is to assist States and Territories, Indian Tribal governments, and units of local government to develop and strengthen law enforcement and prosecution strategies to combat violent crimes against women and to develop and strengthen victim services in cases involving crimes against women.

II. PROGRAM PROCEDURES

The awarding Federal agency (DOJ) announces its programs available for funding to states in the Federal Register. The State submits its Application for Federal Assistance (SF 424) and DOJ reviews the application and approves it with an Award Document (form 4000/2) which provides the grant period, the award amount, special conditions, etc. The State accepts the award by signing the Award Document and returning it within 45 days from the beginning date of the award.

The State then announces its programs available for funding every year by November in its "Announcement of Availability of Federal Grant Funds." All eligible applicants are listed in the "Announcement." Eligible applicants include local units of government, councils of government, universities or colleges, independent school systems, state agencies, the Eastern Band of Cherokee Indians, and non-profit entities. Eligible applicants (Implementing Agencies) then submit an application for a project via Governor's Crime Commission on the N.C. Department of Safety's website at [Governor's Crime Commission | NC DPS](#). Once a grant project is finally selected for funding, a Grant Award is issued which provides the federal award amount, the grant period, special conditions, etc. The subrecipient accepts the award by signing all Grant Award Packet contents and returning it within 30-days from the date in which the grant award was sent. Before beginning any grant activities, the subrecipient needs to complete and submit a Notice of Grant Implementation in GEMS.

The Office of Justice Programs Financial Guide and the GCC Grant Award Packet must be used for the administration of this grant.

Funding Purposes and Allocations

Grants funded under this program must meet one or more of the following purposes:

- Training law enforcement officers, judges, other court personnel, and prosecutors to more effectively identify and respond to violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking, including the appropriate use of nonimmigrant status under subparagraphs (T) and (U) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. § 1101(a))
- Developing, training, or expanding units of law enforcement officers, judges, other court personnel, and prosecutors specifically targeting violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking
- Developing and implementing more effective police, court, and prosecution policies, protocols, orders, and services specifically devoted to preventing, identifying, and responding to violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking, as well as the appropriate treatment
- Developing, enlarging, or strengthening victim services and legal assistance programs, including sexual assault, domestic violence, dating violence, and stalking programs, developing or improving delivery of victim services to underserved populations, providing specialized domestic violence court advocates in courts where a significant number of protection orders are granted, and increasing reporting and reducing attrition rates for cases involving violent crimes against women, including crimes of sexual assault, domestic violence, dating violence, and stalking
- Developing, enlarging, or strengthening programs addressing the needs and circumstances of Indian tribes in dealing with violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking
- Training of sexual assault forensic medical personnel examiners in the collection and preservation of evidence, analysis, prevention, and providing expert testimony and treatment of trauma related to sexual assault

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- Developing, enlarging, or strengthening programs to assist law enforcement, prosecutors, courts, and others to address the needs and circumstances of older and disabled women who are victims of sexual assault, domestic violence, dating violence, or stalking, including recognizing, investigating, and prosecuting instances of such violence or assault and targeting outreach and support, counseling, and other victim services to such older and disabled individuals
- Supporting the placement of special victim assistants (to be known as “Jessica Gonzales Victim Assistants”) in local law enforcement agencies to serve as liaisons between victims of sexual assault, domestic violence, dating violence, and stalking and personnel in local law enforcement agencies in order to improve the enforcement of protection orders. Jessica Gonzales Victim Assistants shall have expertise in sexual assault, domestic violence, dating violence, or stalking and may undertake the following activities:
 - a) developing, in collaboration with prosecutors, courts, and victim service providers, standardized response policies for local law enforcement agencies, including the use of evidence-based indicators to assess the risk of domestic and dating violence homicide and prioritize dangerous or potentially lethal cases
 - b) notifying persons seeking enforcement of protection orders as to what responses will be provided by the relevant law enforcement agency
 - c) referring persons seeking enforcement of protection orders to supplementary services (such as emergency shelter programs, hotlines, or legal assistance services)
 - d) taking other appropriate action to assist or secure the safety of the person seeking enforcement of a protection order
- Developing, implementing, or enhancing Sexual Assault Response Teams, or other similar coordinated community responses to sexual assault
- Developing and strengthening policies, protocols, best practices, and training for law enforcement agencies and prosecutors relating to the investigation and prosecution of sexual assault cases and the appropriate treatment of victims
- Developing, enlarging, or strengthening programs addressing sexual assault against men, women, and youth in correctional and detention settings
- Developing, enlarging, or strengthening programs and projects to provide services and responses targeting male and female victims of sexual assault, domestic violence, dating violence, or stalking, whose ability to access traditional services and responses is affected by their sexual orientation or gender identity, as defined in section 249(c) of title 18 [of the United States Code]
- Developing, enhancing, or strengthening prevention and educational programming to address sexual assault, domestic violence, dating violence, or stalking, with not more than 5 percent of the amount allocated to a state to be used for this purpose

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III. COMPLIANCE REQUIREMENTS

Noted below in the following matrix are the types of compliance requirements that are applicable to the federal program. These Types are determined by the federal agency, noted as “Y,” on the “Matrix of Compliance Requirements” located in Part 2 of the OMB 2024 Compliance Supplement; however, the State Agency may have added the Type and this should be noted by “Y.” If the State determines that the federal requirement does not apply at the local level or if the State modifies the federal requirements, this is noted in the supplement under the type of compliance requirement. If the federal and/or State agencies have determined that the type is not applicable, it is noted by “N.”

If the Matrix indicates “Y,” the auditor must determine if a particular type of compliance requirement has a direct and material effect on the federal program for the auditee. For each such compliance requirement subject to the audit, the auditor must use the OMB 2024 Compliance Supplement, Part 3 (which includes generic details about each compliance requirement other than Special Tests and Provisions) and Part 4 (which includes any program-specific requirements) to perform the audit.

If there is no program listed on the “Matrix” in Part 2 or Part 4, the State has determined the Type that is applicable. If a Type is determined direct and material, the auditor should refer to the requirements found in Part 3 and listed in this supplement.

A	B	C	E	F	G	H	I	J	L	M	N
Activities Allowed or Unallowed	Allowable Costs/ Cost Principles	Cash Management	Eligibility	Equipment/ Real Property Management	Matching, Level of Effort, Earmarking	Period Of Performance	Procurement Suspension & Debarment	Program Income	Reporting	Subrecipient Monitoring	Special Tests and Provisions
Y	Y	N	Y	Y	Y	Y	Y	Y	Y	Y	N

A. Activities Allowed or Unallowed

Compliance Requirements

The U.S. Department of Justice, Office on Violence Against Women has specific federally allowable program areas in which to expend their federal funds. The Governor’s Crime Commission selected their funding priorities from those specific program areas and those are listed in our “Announcement.”

Federal grant funds can then only be expended on those services that are directly related to their approved grant application. The project must be directly related to one of the federally recognized program areas.

The specific project activities allowed are those found in the “Project Narrative Operation” section, “Timeline of Project Activities,” and “Project Goals, Objectives, Performance Measures and Evaluation Methods” section of the full application.

Suggested Audit Procedures

- Review the full grant application and note the following sections: “Project Narrative Operation,” “Timeline of Project Activities,” and “Project Goals, Objectives, Performance Measures and Evaluation Methods.”
- Test expenditures and related records for adherence to the approved grant budget and subsequent grant budget adjustments

B. Allowable Costs/Cost Principles

Compliance Requirement

All subrecipients are required to abide by the Office of Management and Budget (OMB) Uniform Guidance, Subpart E, and Code of Federal Regulations 2 CFR Chapter I, Chapter II, Part 200 Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards, 2 CFR Part 210-Uniform Administrative Requirements for Grants and Agreements with State and Local Governments; 2 CFR Part 215-Uniform Administrative Requirements for Grants and Agreements with Institutions of Higher Education, Hospitals, and other Non-Profit Organizations; 2 CFR Part 220-Cost Principles for Educational Institutions; 2 CFR Part 225-Cost Principles for state, Local and Indian Tribal Governments; and 2 CFR Part 230, Cost Principles for Non-Profit Organization. The subrecipient must also comply with the “Standard Grant Conditions” as stated in the Grant Award Packet and any special conditions mandated by the Governor’s Crime Commission.

The Governor’s Crime Commission as a part of its monitoring efforts, considers allowable costs to be those that are listed in the approved grant application budget section of the approved full application and those which would be included on any approved grant budget adjustments.

Suggested Audit Procedures

- Review the approved grant application budget.
- Test expenditures and related records for adherence to approved application budget and any subsequent approved grant budget adjustments.

C. Cash Management

Funds are disbursed to subrecipients on a reimbursement basis through the Department of Public Safety fiscal section. No testing is required since funds are not advanced to subrecipients.

D. Reserve

E. Eligibility

Compliance Requirement

Eligible applicants include local units of government, councils of government, universities or colleges, independent school systems, state agencies, the Eastern Band of Cherokee Indians, and non-profit entities.

Suggested Audit Procedures

- Review full grant application.

F. Equipment and Real Property Management

Compliance Requirement

Subrecipients are instructed to follow their own written policies for equipment purchases. If they do not have a written policy, they should follow the procedures in the Grant Award Packet that is distributed to all subrecipients.

All equipment purchases should be for the purposes or activities of the grant only. The title for equipment purchased under the grant is vested with the implementing agency.

According to the Grant Management Handbook, the subrecipient is required to keep a Property Control Record Form for equipment purchased with grant funds.

Suggested Audit Procedures

- Verify that the subrecipient is in fact properly keeping the Property Control Record Form.
- Verify if the equipment still exists and is being utilized as stated in the full application.
- Verify as to whether the equipment has been disposed of or not and if the subrecipient has requested and properly followed the disposition instructions from the awarding agency.

G. Matching, Level of Effort, Earmarking

Compliance Requirement

The subrecipient must finance the match indicated in the budget of the Award Document and on the front page of the full grant application with their own funds (in-kind or cash match only). They must describe their source and amount of match in the budget summary of the full application under the section entitled, "Description of Match." The match ratio for these federal funds is 75% federal funds 25% matching funds. Matching funds may include local, state, or private funds, but not other federal funds. Subgrants to victims' service providers for victim services can be excluded from the total costs and cannot be required to provide match. For a subgrant to qualify under this exclusion, the recipient must be an organization that is recognized by the IRS under section 501(c) (3) of title 26 (unless it is a tribal governmental organization, or a governmental rape crisis center not in a territory). Subgrants to tribes can also be excluded from the total costs.

Level of Effort and Earmarking are not applicable at the local level and no test work is required.

Suggested Audit Procedures

- Review award document for total federal funding.
- Test expenditures and reports to ascertain total cost of project and verify non-federal matching requirements are met.
- Verify source of non-federal matching funds.
- Verify that the funds awarded will not be utilized to supplant State and/or local funds that would otherwise be available to the subrecipient or supplant other federal funds with VOCA funds.

H. Period of Performance

Compliance Supplement

Federal funds can only be obligated within the period of availability listed on the Grant award document or as amended on a Grant Adjustment form.

Obligations must be liquidated within the required time period. The subrecipient has 60 days within which to request their final reimbursement of funds. Failure to request funds within this timeframe could result in the subrecipient not being reimbursed their final reimbursement of funds.

Suggested Audit Procedures

- Test a sample of transactions charged to the Federal award after the period of availability ends and verify that the underlying obligations occurred within the period of availability and that the liquidation (payment) was made within the allowed time period.
- Test a sample of transactions that were recorded during the period of availability and verify that the underlying obligations occurred within the period of availability.

I. Procurement and Suspension and Debarment

Compliance Requirement

According to the aforementioned OMB Circulars and Code of Federal regulations (A- 102, 2 CFR Parts 200, 215, 220, 225 and 230) and as stated in the Grant Award Packet, the subrecipient must comply with Federal Debarment and Suspension regulations by requiring completion of the "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transactions" by subrecipients prior to entering into a financial agreement with the subrecipients for any transaction as outlined below:

Any procurement contract for goods and services, regardless of amount, under which the subrecipient will have a critical influence on or substantive control over the transaction.

The grantee is responsible for monitoring the submission and maintaining the official documents for review by the Governor's Crime Commission.

Suggested Audit Procedures

- As stated in the Grant Award Packet, verify that all contracts have received prior approval by the Governor's Crime Commission.
- Verify completion of the certification regarding suspension and debarment.

J. Program Income

Compliance Requirement

According to the Grant Award Packet that is distributed to all subrecipients, all program income generated by this grant during the project period must be reported to the Governor's Crime Commission and must be used to reduce the grantor participation in the program. The use or planned use of all program income must have prior written approval.

Suggested Audit Procedures

- Test to verify that program income was properly tracked and accounted for.
- Ensure that program income was used to make additional services available to crime victims.
- Verify that the subrecipient did, in fact, receive prior written approval for the use or planned use of their program income.

K. Reserve

L. Reporting

Compliance Requirement

The subrecipient is required to submit to the Governor's Crime Commission Grants Management Section the "Notice of Grant Implementation" form within sixty days of the beginning of the grant period, normally October 1st during the regular grant cycle.

The subrecipient is also requested to submit monthly "Expense Reimbursement Reports" to the Governor's Crime Commission. The "Expense Reimbursement Report" is a document which the subrecipient uses to report their monthly expenditures according to the five major budget categories (personnel, contractual, travel, supplies/ operating expenses, and equipment). Along with the Expense Reimbursement Report, the subrecipient is required to provide grants management staff with photocopies of expenditure documentation (i.e., timesheets, travel logs, purchase orders, invoices, etc.).

Programmatic reports should be submitted semiannually, with a due date of 30 days following the end of the reporting period. The first semiannual report is due on January 30 for any grant funds expended during the period ending the previous December 31st. Payment of the "final" expense reimbursement report will not be made without the submission of the final programmatic report.

Instructions for reports and reporting are included in the Grant Award Packet and in the Grant Management Manual.

Suggested Audit Procedures

- Review the subrecipient's procedures for preparing the required reports and evaluate for adequacy.
- Test reports for completeness.
- Trace data on reports and verify that they agree with supporting documentation.
- Review adjustments made to General Ledger amounts in the reports affecting State and/or Federal programs and then evaluate for propriety.

M. Subrecipient Monitoring

Subrecipient monitoring is conducted through various monitoring activities such as reviewing reports submitted by the subrecipient, desk monitoring, phone calls, performing site visits to review financial and programmatic records and observe operations, arranging for agreed-upon procedures engagement for certain aspects of subrecipient activities, such as eligibility determinations, reviewing the subrecipient's single audit or programmatic audits results and evaluating audit finding and the subrecipient's corrective action plan. This applies when awards are passed through to a subrecipient.

N. Special Tests and Provisions

Not applicable