# Callan



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#### North Carolina Retirement System

Asset Allocation and Liability Study: Part 2

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# Agenda

### Introduction

- Goal and Process
- Capital Market Assumptions
- Evaluate Asset Mixes

# Asset-Liability Simulations

- Current policy Target through time
- 10 and 30 year forecast horizons
  - Projected Funded Status (Market Value of Assets / Actuarial Liability)
  - Cumulative Contributions
  - Ultimate Net Cost (UNC)
- Employer Contribution Rate Analysis
- Scenario Analysis
- Appendix

# **Goal of the Study**

- The goal of this asset-liability study is to establish a long-term strategic asset allocation target for the pension plans managed by the North Carolina Retirement System pension fund (the "Fund")
- An appropriate asset allocation will depend on the Fund's investment objectives.
- Minimize costs over the long run (long-term goal)
- How much return generation is necessary to lower costs and/or improve funded status?
- Minimize funded status volatility (short-term goal)
- How much risk reduction is necessary to reduce funded status volatility?
- Investment solution is an optimal balance between sustainable funded status volatility and minimization of costs over the long run
- Asset allocation will vary by the unique circumstances of the Fund
- No "one-size-fits-all" solution exists

#### **Callan Approach to Asset Allocation**

Evaluate the interaction of three key strategic policies than govern a defined benefit plan with the goal of establishing the best investment policy



#### **Benefits Policy**

- Nature of benefit promise (liability)
- Ongoing cost of benefits (normal cost)
- Plan type: Open, Closed, Frozen

#### **Callan Asset Liability Process**



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**Capital Market Assumptions** 



#### **Capital Market Assumptions**

Asset class expected returns are projected for both the next 10 and 30 years

• These projections reflect the collective view of Callan and NCRS Staff

Equity expected returns incorporate macroeconomic variables such as GDP growth and inflation as well as projected income return and valuation considerations

- Equity returns are forecasted to be relatively modest over the next decade
- Over the longer term, equity returns are projected to be more favorable

Bond asset class expected returns are forecasted by anchoring off current bond yields and the current interest rate term structure and incorporating an increase in interest rates over time

- Rising rates drive low fixed income returns over the next decade
- Higher future yields result in higher expected returns over the 30 year horizon

Alternative asset class expected returns are projected by blending baseline projections with NCRS specific implementation considerations as well as actual historical experience

Forecasts for asset class risks and correlations are also required to understand the behavior of the current portfolio as well the impact of potential asset allocation changes

• Higher asset class expected returns are linked with higher risks

# **Asset Class Expected Returns and Risks**

	10 Yr Expected	30 Yr Expected		
Table 1: NCRS Asset Class Forecasts	Return	Return	Risk	Notes on proxy used
Global Equity	7.10%	7.40%	18.25%	MSCI ACWI IMI
Private Equity	9.10%	9.40%	21.50%	Global Equity + 2%
Non Core Real Estate	8.00%	8.40%	18.00%	Private Core RE + 2%; Risk 150% of Private Core RE
Opportunistic Fixed Income	5.80%	6.70%	11.60%	See Table 2 below for detail
IG Fixed Income - Current Duration	1.85%	3.30%	5.05%	90% NC Custom IG BM 5+yr/10% Cash
IG Fixed Income - Agg like Duration	1.65%	2.90%	3.40%	90% Agg BM/10% Cash
Cash	0.75%	1.75%	0.90%	90 Day T-Bill
Core Real Estate	6.25%	6.65%	12.85%	80% NCREIF ODCE/20% REITS
Inflation Sensitive	4.25%	4.80%	7.20%	See Table 3 below for detail
Inflation Sensitive ex Commodities	4.70%	5.30%	7.90%	See Table 4 below for detail
MultiStrategy	4.25%	5.00%	8.00%	CS Hedge Fund Index
Inflation Rate	2.25%	2.25%	1.50%	
				-

	10 Yr Expected	30 Yr Expected		
Table 2: Opportunistic Fixed Income Components	Return	Return	Risk	Notes on proxy used
Distressed Debt (50%)	6.50%	6.75%	14.60%	Distressed Loans
High Yield (25%)	4.25%	6.40%	12.90%	Barclays HY Corporate
Bank Loans (25%)	5.15%	6.15%	11.00%	CS Levered Loans

	10 Yr Expected	d 30 Yr Expected			
Table 3: Inflation Sensitive Components	Return	Return	Risk	Notes on proxy used	
1-3 yr TIPS (33%)	1.25%	2.25%	1.70%	Bloomberg TIPS 1-3yr	
Public Commodities (17%)	2.50%	2.50%	18.00%	Bloomberg Commodity	
Infrastructure (25%)	6.25%	6.65%	13.20%	Modeled as Private	
Private Core Real Estate (25%)	6.00%	6.40%	12.00%	NCREIF ODCE	
	10 Yr Expected	d 30 Yr Expected			
Table 4: Inflation Sensitive ex- Comm Components	Return	Return	Risk	Notes on proxy used	
1-3 yr TIPS (33%)	1.25%	2.25%	1.70%	Bloomberg TIPS 1-3yr	
Infrastructure (33%)	6.25%	6.65%	13.20%	Modeled as Private	
Private Core Real Estate (33%)	6.00%	6.40%	12.00%	NCREIF ODCE	

All returns are (geometric) annualized.

# Asset Class Correlations by NCRS Asset Classes

					Income -	IG Fixed					
			Non Core Real	Opportunistic	Current	Income - Agg		Core Real	Inflation	Infl Sensitive	
Correlation Matrix	Global Equity	Private Equity	Estate	Fixed Income	Duration	like Duration	Cash	Estate	Sensitive	ex Com	MultiStrategy
Global Equity	1.00										
Private Equity	0.83	1.00									
Non Core Real Estate	0.72	0.63	1.00								
Opportunistic Fixed Income	0.83	0.71	0.61	1.00							
IG Fixed Income - Current Duration	-0.12	-0.19	-0.09	-0.05	1.00						
IG Fixed Income - Agg like Duration	-0.12	-0.19	-0.09	-0.05	0.99	1.00					
Cash	-0.09	0.00	-0.04	-0.08	0.18	0.18	1.00				
Core Real Estate	0.72	0.62	0.80	0.63	-0.08	-0.08	-0.03	1.00			
Inflation Sensitive	0.70	0.58	0.41	0.59	-0.01	-0.01	-0.01	0.86	1.00		
Inflation Sensitive ex Commodities	0.72	0.59	0.39	0.61	0.02	0.02	-0.01	0.93	0.91	1.00	
MultiStrategy	0.81	0.60	0.52	0.68	0.14	0.14	-0.04	0.59	0.54	0.53	1.00

# Asset Class Inputs by Sub Asset Class Components

	10 Yr Arithmetic Expected	10 Yr Geometric Expected	30 Yr Arithmetic Expected	30 Yr Geometric Expected	
	Return	Return	Return	Return	Risk
Global Equity	8.60%	7.10%	8.90%	7.40%	18.25%
Private Equity	11.12%	9.10%	11.42%	9.40%	21.50%
Non Core Real Estate	9.45%	8.00%	9.80%	8.40%	18.00%
Core US Fixed	1.82%	1.75%	3.12%	3.05%	3.75%
Mod Aggregate	2.10%	1.95%	3.60%	3.45%	5.60%
Cash Equivalents	0.75%	0.75%	1.75%	1.75%	0.90%
Core Real Estate	6.67%	6.00%	7.07%	6.40%	12.00%
Hedge Funds	4.55%	4.25%	5.30%	5.00%	8.00%
High Yield	5.03%	4.25%	7.17%	6.40%	12.90%
1-3 TIPS	1.26%	1.25%	2.26%	2.25%	1.70%
Commodities	4.02%	2.50%	4.02%	2.50%	18.00%
Bank Loans	5.72%	5.15%	6.71%	6.15%	11.00%
Private Infrastructure	7.05%	6.25%	7.45%	6.65%	13.20%
US REITs	8.42%	6.50%	8.72%	6.80%	20.70%
Distressed Debt	7.48%	6.50%	7.73%	6.75%	14.60%

			Non Core			Cash	Private						Private		
	Global	Private	Real	Core US		Equivalent	Core Real	Hedge			Commodit	Bank	Infrastruct		Distressed
r	Equity	Equity	Estate	Fixed	Mod Agg	S	Estate	Funds	High Yield	1-3 TIPS	ies	Loans	ure	REITS	Debt
Global Equity	1.00														
Private Equity	0.83	1.00													
Non Core Real Estate	0.72	0.63	1.00												
Core US Fixed	-0.12	-0.19	-0.09	1.00											
Mod Aggregate	-0.12	-0.19	-0.09	0.99	1.00										
Cash Equivalents	-0.09	0.00	-0.04	0.15	0.15	1.00									
Private Core Real Estate	0.60	0.50	0.80	-0.06	-0.06	-0.02	1.00								
Hedge Funds	0.81	0.60	0.52	0.14	0.14	-0.04	0.42	1.00							
High Yield	0.75	0.59	0.56	0.00	0.00	-0.11	0.50	0.64	1.00						
1-3 TIPS	-0.11	-0.12	-0.03	0.64	0.64	0.48	-0.05	0.06	0.01	1.00					
Commodities	0.27	0.23	0.23	-0.10	-0.10	-0.02	0.21	0.23	0.15	0.08	1.00				
Bank Loans	0.66	0.50	0.48	0.00	0.00	0.00	0.34	0.52	0.60	0.00	0.10	1.00			
Private Infrastructure	0.74	0.62	0.70	0.01	0.01	-0.07	0.76	0.47	0.50	-0.04	0.18	0.50	1.00		
REITs	0.83	0.75	0.80	-0.11	-0.11	-0.05	0.70	0.62	0.61	-0.02	0.25	0.61	0.63	1.00	
Distressed Debt	0.76	0.68	0.56	-0.06	-0.06	-0.06	0.50	0.61	0.63	-0.10	0.17	0.57	0.52	0.62	1.00

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# **Return/Risk Characteristics**

#### 30 year assumptions



Higher asset class expected returns are linked with higher risks

• For example, non core real estate has both a higher expected return and risk than private core real estate

**Evaluate Asset Mixes** 



#### **Evaluating Asset Mixes**

Callan evaluated sixteen candidate asset mixes across a variety of risk/return profiles Themes included:

- Keeping alternatives at their current policy allocation (29%) throughout
- Incrementally increasing alternatives within statutory constraints to improve risk-adjusted returns
- NCRS staff specified mixes with incremental changes to the current policy target

After thorough review, the set of asset mixes was distilled down to five candidate mixes as well as the actual portfolio and the current policy target

- Actual: Reflects NCRS' actual asset class implementation as of June 30, 2021
- Mix 1: Lower expected return/risk mix significantly increasing defensive assets relative to target
- Mix 5: Higher expected return/risk mix significantly decreasing defensive assets relative to target
- Mix 8: Increases alternatives from 29% to 32% to improve risk-adjusted returns
- Mix 12: Staff specified mix which increases cash from current 1% target to 5%, funded from fixed income
- Mix 16: Staff specified mix which increases cash from current 1% target to 5%, funded from public equity
- Target: Current NCRS policy target

We detail these mixes on the following page and evaluate their impact on funding status and contributions in the study's asset/liability modeling

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### **Asset Mixes Evaluated**

		Actual	Target	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16
	GROWTH	50.3%	58.0%	47.0%	67.0%	56.5%	58.0%	55.0%
	Global Equity	36.0%	42.0%	31.0%	51.0%	39.0%	42.0%	38.0%
	Private Equity	6.1%	6.0%	6.0%	6.0%	7.0%	6.0%	7.0%
	Non Core Real Estate	2.4%	3.0%	3.0%	3.0%	3.5%	3.0%	3.0%
	Opportunistic Fixed	5.7%	7.0%	7.0%	7.0%	7.0%	7.0%	7.0%
	RATES AND LIQUIDITY	38.6%	29.0%	40.0%	20.0%	29.0%	29.0%	33.0%
	5+ IG Fixed and Cash	27.4%	28.0%	39.0%	19.0%	28.0%	24.0%	28.0%
	Cash	11.1%	1.0%	1.0%	1.0%	1.0%	5.0%	5.0%
INFL	ATION SENSITIVE AND DIVERSIFIERS	9.3%	11.0%	11.0%	11.0%	13.0%	11.0%	11.0%
	Inflation Sensitive ex Comm	4.6%	6.0%	6.0%	6.0%	7.0%	6.0%	6.0%
	Core Real Estate	4.8%	5.0%	5.0%	5.0%	6.0%	5.0%	5.0%
	MULTISTRATEGY	1.9%	2.0%	2.0%	2.0%	1.5%	2.0%	1.0%
		100.00%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
		Actual	Target	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16
	10 yr Expected Annualized Return	5.23%	5.77%	5.21%	6.20%	5.79%	5.72%	5.58%
	30 yr Expected Annualized Return	5.99%	6.48%	6.05%	6.81%	6.50%	6.41%	6.31%
	Standard Deviation	9.36%	10.75%	8.83%	12.38%	10.59%	10.75%	10.15%
	10 yr Sharpe Ratio	0.478	0.467	0.506	0.408	0.475	0.463	0.476
	Expense Ratio	0.34%	0.38%	0.37%	0.40%	0.42%	0.38%	0.39%
	Statutory Constraints							
1					<b>F</b> 4 . 00/	20.00/	40.00/	38 0%
	Global Equity no more than 65%	36.0%	42.0%	31.0%	51.0%	39.0%	42.0%	30.070
2	Global Equity no more than 65% Fixed income + Cash at least 20%	36.0% 38.6%	42.0% 29.0%	31.0% 40.0%	51.0% 20.0%	39.0% 29.0%	42.0% 29.0%	33.0%
2 3	Global Equity no more than 65% Fixed income + Cash at least 20% Alts ≤ 35% (sum of 4 through 8)	36.0% 38.6% 27.2%	42.0% 29.0% 29.0%	31.0% 40.0% 29.0%	51.0% 20.0% 29.0%	39.0% 29.0% 32.0%	42.0% 29.0% 29.0%	33.0% 30.3%
2 3 4	Global Equity no more than 65% Fixed income + Cash at least 20% Alts ≤ 35% (sum of 4 through 8) Private Eq + Multistrategy ≤ 8.75%	36.0% 38.6% 27.2% 8.0%	42.0% 29.0% 29.0% 8.0%	31.0% 40.0% 29.0% 8.0%	51.0% 20.0% 29.0% 8.0%	39.0% 29.0% 32.0% 8.5%	42.0% 29.0% 29.0% 8.0%	33.0% 30.3% 8.0%
2 3 4 5	Global Equity no more than 65% Fixed income + Cash at least 20% Alts ≤ 35% (sum of 4 through 8) Private Eq + Multistrategy ≤ 8.75% Core+ Non Core Real Est ≤ 10%	36.0% 38.6% 27.2% 8.0% 7.2%	42.0% 29.0% 29.0% 8.0% 8.0%	31.0% 40.0% 29.0% 8.0% 8.0%	51.0% 20.0% 29.0% 8.0% 8.0%	39.0% 29.0% 32.0% 8.5% 9.5%	42.0% 29.0% 29.0% 8.0% 8.0%	30.0% 30.3% 8.0% 8.0%
2 3 4 5 6	Global Equity no more than 65% Fixed income + Cash at least 20% Alts ≤ 35% (sum of 4 through 8) Private Eq + Multistrategy ≤ 8.75% Core+ Non Core Real Est ≤ 10% Inflation Protection ≤ 7.5%	36.0% 38.6% 27.2% 8.0% 7.2% 4.6%	42.0% 29.0% 29.0% 8.0% 8.0% 6.0%	31.0% 40.0% 29.0% 8.0% 8.0% 6.0%	51.0% 20.0% 29.0% 8.0% 8.0% 6.0%	39.0% 29.0% 32.0% 8.5% 9.5% 7.0%	42.0% 29.0% 29.0% 8.0% 8.0% 6.0%	30.0% 33.0% 30.3% 8.0% 8.0% 6.0%
2 3 4 5 6 7	Global Equity no more than 65% Fixed income + Cash at least 20% Alts ≤ 35% (sum of 4 through 8) Private Eq + Multistrategy ≤ 8.75% Core+ Non Core Real Est ≤ 10% Inflation Protection ≤ 7.5% Other Fixed Income ≤ 7.5%	36.0% 38.6% 27.2% 8.0% 7.2% 4.6% 5.9%	42.0% 29.0% 29.0% 8.0% 6.0% 7.0%	31.0% 40.0% 29.0% 8.0% 8.0% 6.0% 7.0%	51.0% 20.0% 29.0% 8.0% 8.0% 6.0% 7.0%	39.0% 29.0% 32.0% 8.5% 9.5% 7.0% 7.0%	42.0% 29.0% 29.0% 8.0% 6.0% 7.0%	33.0% 30.3% 8.0% 8.0% 6.0% 7.0%

Mixes are designed to span the risk/return spectrum and evaluate impact of policy changes

All mixes satisfy NCRS' statutory constraints

# **Risk/Return Tradeoff for Asset Mixes**



Mixes have a broad spectrum of risk profiles relative to the current target The actual allocation has a lower expected return and risk than the current target

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## **Simulate Financial Condition**



- Generate 2,000 simulations per year, per asset mix to capture possible future economic scenarios and their effect on the portfolio
- The simulation results are then ranked from highest to lowest to develop probability distributions

## **TSERS Current Financial Position and Funding Policy**

- Liability model is based on the 12/31/2019 and 12/31/2020 TSERS actuarial valuation reports
- Simulations start at 12/31/2021
  - 2020 actual investment experience = 11.12%
  - 2021 actual investment experience = 9.7%
- Callan and Cavanaugh Macdonald utilize the same actuarial software
- Cavanaugh Macdonald provided Callan with a liability model
- Callan conducted the asset modelling
- Funding Policy = Normal Cost + Amortization of Unfunded Liability/(Surplus) subject to the Employer Contribution Rate Stabilization Policy (ECRSP) effective through 6/30/2027
  - Amortization bases have been set up every year since 2009 and are paid down over the next 12 years
  - Future unfunded liability/(surplus) that develops in future years is amortized over a closed 12-year period
  - Employer contribution rate minimum = 6.0%

Actuarial Accrued Libility $\$$			F 12	Reported 2/31/2019	Re 12/	eported 31/2020	Estir 12/31	mated I/2021	
Discount Rate $< 7.0\%$ $< 6.5\%$ $< 6.5\%$ Market Value of Assets $< 7.0\%$ $< 88.9\%$ $< 88.7451M$ Actuarial Value of Assets $< 7.3354M$ $< 7.7922M$ $< 88.717M$ Market Funded Status (MVA/AL) $< 88.9\%$ $91.2\%$ $94.9\%$ Actuarial Funded Status (MVA/AL) $< 86.4\%$ $< 8.68\%$ $90.1\%$ Required Employer Rate NCGS $< 5.74\%$ $< 16.9\%$ $< 16.5\%$ Investment Return $6.5\%$ $5.8\%$ $< 6.5\%$ $< 16.5\%$ Investment Return $< 2.5\%$ $< 2.25\%$ $< 2.25\%$	Actuarial Accrued L	iability	\$	84,873M	\$8	9,809M	\$92,	204M	
Market Value of Assets $\$ 375,487M $\$ 881,969M $\$ 887,451MActuarial Value of Assets $\$ 73,354M $\$ 7,922M $\$ 883,171MMarket Funded Status (MVA/AL) $\$ 88.9% $91.2\%$ $94.9\%$ Actuarial Funded Status $\$ 86.4% $\$ 8 $\$ 8.8% $90.1\%$ Required Employer Rate NCGS $\$ 15.74% $\$ 1 $\$ $\$ 0 $\$ 1 $\$ 4.4%Market Return Return $\$ 6.5% $\$ $\$ $\$ $\$ $\$ $\$ $\$ $\$ $\$ $\$	Discount Rate		7.0% 6.5%			6.5%	6.5%		
Actuarial Value of Assets $\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $	Market Value of Ass	sets	\$	75,487M	\$8	1,969M	\$87,451M		
Market Funded Status (MVA/AL) $\ensuremath{\mathbb{R}}$ 88.9% $\ensuremath{\mathbb{R}}$ 1.2% $\ensuremath{\mathbb{R}}$ 94.9%Actuarial Funded Status (AVA/AL) $\ensuremath{\mathbb{R}}$ 86.4% $\ensuremath{\mathbb{R}}$ 86.8% $\ensuremath{\mathbb{R}}$ 90.1%Required Employer Rate NCGS (35-8(d)) $\ensuremath{\mathbb{R}}$ 15.74% $\ensuremath{\mathbb{R}}$ 16.09% $\ensuremath{\mathbb{R}}$ 16.44%Investment Return Price Inflation $\ensuremath{\mathbb{R}}$ 2.5% $\ensuremath{\mathbb{R}}$ 2.25% $\ensuremath{\mathbb{R}}$ 2.25% $\ensuremath{\mathbb{R}}$ 2.25%	Actuarial Value of A	ssets	\$	73,354M	'3,354M \$77,922M			171M	
Actuarial Funded Status (AVA/AL) $86.4\%$ $86.8\%$ $90.1\%$ Required Employer Rate NCGS $35-8(d)$ $15.74\%$ $16.09\%$ $16.44\%$ Image: Non-Section Status $Callan 10-respectiveExpectationCallan 3-respectiveExpectationInvestment Return6.5\%5.8\%6.5\%Price Inflation2.5\%2.25\%2.25\%$	Market Funded Stat		88.9% 91.2%			94.9%			
Required Employer Rate NCGS 35-8(d) $15.74\%$ $16.09\%$ $16.44\%$ <b>Actuarial</b> <b>AssumptionCallan 10 - err</b> <b>ExpectationCallan 3 - err</b> 	Actuarial Funded St (AVA/AL)	tatus		86.4% 86.8%			90	.1%	
Actuarial AssumptionCallan 10-year ExpectationCallan 30-year ExpectationInvestment Return6.5%5.8% *6.5% *Price Inflation2.5%2.25%2.25%	Required Employer 135-8(d)	Rate NCGS		15.74%	1	6.09%	16.	44%	
Investment Return         6.5%         5.8% *         6.5% *           Price Inflation         2.5%         2.25%         2.25%		Actuarial Assumptio	on	Callan 10- Expectat	year ion	Callan 3 Expecta	0-year ation		
Price Inflation 2.5% 2.25% 2.25%	Investment Return	6.5%		5.8% *	ŕ	6.5%	, * )		
	Price Inflation	2.5%		2.25%		2.25	%		

\* Based on current policy target

# **Simulation Section Summary**

- 1. Variable results through time based on the current policy target
- 2. 10-Year Forecast Horizon by Mix
  - Projected Funded Status (Market Value of Assets / Actuarial Liability)
  - Cumulative Contributions
  - Contribution Reward vs. Risk
  - Ultimate Net Cost (UNC)
- UNC Reward vs. Risk

#### 3. 30-Year Forecast by Mix

- Projected Funded Status (Market Value of Assets / Actuarial Liability)
- Cumulative Contributions
- Ultimate Net Cost (UNC)
- UNC Reward vs. Risk
- 4. Employer Contribution Rate Analysis by Mix

# **Current Policy Target Through Time**



## Market Value of Assets (Current Policy Target)



• The expected outcome is the 50th percentile (50-50 chance of occurrence)

- The worse-case scenarios:
  - 95<sup>th</sup> percentile: 1-in-20 chance (5% probability) that the 12/31/2050 market value of assets will be \$126.1B or less
  - 97.5th percentile: 1-in-40 chance (2.5% probability) that the 12/31/2050 market value of assets will be \$117.5B or less

• Floating bars illustrate the range of outcomes from the 5<sup>th</sup> to the 95th

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# Actuarial Accrued Liability with Ad Hoc COLA



- Plan liabilities are increasing steadily over the next 30 years
- Liabilities increase with ongoing benefit accrual, passage of time (discount rate) and are reduced by benefit payments
- 30-Year expected annualized growth in liability is 2.31% per year
- Discount rate is held constant at 6.5% and ad hoc COLAs are reflected

# Simulated Returns (Current Policy Target)



			Annualized Return							
Percentile	2021	2025	2030	2035	2040	2045	2050	10-Year	20-Year	30-Year
5th	9.7%	25.2%	24.6%	25.2%	25.2%	25.5%	26.8%	11.6%	10.1%	9.6%
25th	9.7%	13.9%	14.0%	14.6%	14.2%	14.1%	15.1%	8.1%	7.7%	7.8%
50th	9.7%	5.7%	6.8%	7.4%	7.1%	7.1%	7.8%	5.9%	6.2%	6.5%
75th	9.7%	-1.3%	-1.0%	-0.6%	-0.5%	0.2%	0.5%	3.7%	4.7%	5.2%
95th	9.7%	-11.8%	-11.1%	-10.5%	-10.5%	-10.3%	-9.5%	0.3%	2.4%	3.3%
97.5th	9.7%	-15.8%	-14.9%	-13.6%	-13.6%	-13.9%	-12.5%	-0.6%	1.6%	2.7%
Prob ( >= 6.5% )								42%	46%	50%

- In a given year, a worse case return (95<sup>th</sup>) may be -10% to -12%
- In a 2 standard deviation event (97.5<sup>th</sup>), worse case return may be -14% to -16%
- The probability of meeting or exceeding a 6.5% return is expected to improve overtime

# **Employer Contribution \$ (Current Policy Target)**



			EC	CRSP Peri	od			_				
Percentile	2021	2022	2023	2024	2025	2026	2027	2030	2035	2040	2045	2050
97.5th	2,475	2,663	2,855	3,170	3,834	4,486	5,463	6,325	8,532	9,640	9,857	10,710
95th	2,475	2,663	2,835	3,072	3,356	3,896	4,750	5,700	7,637	8,523	8,666	9,219
75th	2,475	2,663	2,787	2,969	3,156	3,363	3,631	3,288	4,133	4,421	3,713	3,145
50th	2,475	2,663	2,760	2,911	3,069	3,234	3,442	1,362	1,527	1,727	1,948	2,230
25th	2,475	2,663	2,731	2,856	2,985	3,126	3,305	1,207	1,357	1,538	1,746	1,992
5th	2,475	2,663	2,688	2,780	2,881	2,979	3,122	1,111	1,225	1,364	1,540	1,737
Range (5th - 95th)		0	76	161	288	662	1,308	4,338	6,109	6,796	6,718	6,989

• After 2027, ECRSP expires and funding policy is based on normal cost + 12-year closed amortization bases

#### **Employer Contribution Rate for the Current Policy Target**



- Employer Contribution Rate Stabilization Policy (ECRSP) is effective through calendar year 2027
- Annual appropriation recommendation is the greater of (1) and (2) but not greater than (3)
  - -(1): Underlying actuarially determined employer contribution rate (ADEC) for upcoming year
  - -(2): Current year appropriation + 0.35% of pay
  - -(3): Underlying ADEC based on discount rate equal to 30-year Treasury yield
  - The ceiling is not reflected in modelling since the probability of the 30-year Treasury yield exceeding 6.5% is less than 1.0% in the next five years
- Employer contributions are expected (median) to plummet when the ECRSP floor is removed. However, in a worse case scenario (97.5<sup>th</sup>), employer contribution rates are 30-33%

#### **Downside Risk During ECRSP Period**



The above chart illustrates that poor investment performance over the next 5 years (2022 – 2026) may result in a 2027 employer rate much higher than an expected rate of ~18.0%

In the table, is the return distribution associated with a 2027 employer rate larger than 20% (13% chance) or 25% (5% chance) respectively

### Worse Case Scenario (97.5<sup>th</sup> percentile) for 2027 Employer Rate



Scenario	2022	2023	2024	2025	2026	5-Year Annualized	2027 Employer Rate
1878	15.2%	-21.5%	1.0%	-18.9%	12.0%	-3.7%	29.0%
316	12.0%	-0.7%	-10.5%	-18.1%	-4.7%	-4.9%	29.0%
470	-6.8%	5.7%	7.0%	-0.3%	-24.6%	-4.6%	28.9%
1701	-16.2%	-6.0%	4.4%	6.5%	7.7%	-1.2%	28.9%
1553	-21.0%	5.4%	-8.2%	13.7%	20.0%	0.9%	28.8%
614	-10.3%	-18.5%	6.4%	21.2%	-7.0%	-2.6%	28.8%
1849	-1.8%	-21.2%	9.8%	-6.7%	4.9%	-3.6%	28.8%

• The worse case scenario (97.5<sup>th</sup>) is driven by overall poor investment performance over a five year period

- May be some good years in the scenario (returns above 6.5% are highlighted in light green)

- However, 2-4 bad years (returns below 0% are highlighted in light red) more than offsets one or two good years

### Worse Case Scenario (95<sup>th</sup> percentile) for 2027 Employer Rate



Scenario	2022	2023	2024	2025	2026	5-Year Annualized	2027 Employer Rate
790	-5.6%	13.7%	-3.3%	5.6%	-22.8%	-3.3%	25.2%
432	20.8%	-19.0%	-7.2%	-13.4%	12.1%	-2.5%	25.2%
1349	-18.3%	5.5%	3.6%	12.0%	2.3%	0.5%	25.2%
1236	-7.2%	-1.8%	-0.9%	7.6%	-9.9%	-2.6%	25.2%
1972	-31.4%	34.2%	16.9%	11.7%	-9.9%	1.6%	25.1%
91	-2.0%	-14.8%	9.2%	-1.4%	9.8%	-0.3%	25.1%
1226	-18.1%	3.7%	12.7%	-3.3%	18.5%	1.9%	25.1%

• Same analysis is conducted for the 95<sup>th</sup> percentile worse case scenario

# Market Funded Status (Current Policy Target)



- Market Funded Status = Market Value of Assets / Actuarial Liability
- The Plan is expected to be fully funded in 2027
- Plan may become very overfunded due to minimum employer rate = 6.0% in conjunction with an employee rate = 6.0%

# Net Outflow as a % of Assets (Current Policy Target)





- NOF / Assets < 7% typically manageable liquidity needs
- 7% < NOF / Assets < 10% warrants monitoring and could impact asset allocation
- NOF / Assets > 10% has high liquidity needs and may preclude investment in illiquid investments

- Net outflow = Benefits + administration expenses employee contributions employer contributions
- NOF / Assets ranges from -1.0% to +5.0% per year
- Portfolio income (not reflected) can assist with paying benefits
- Fund has manageable liquidity needs that don't preclude an allocation to illiquid investments or warrant a "liquidity sleeve" to pay benefits

**10-Year Forecast Horizon** 



# **10-Year Annualized Return**



Percentile	Actual	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16	Target	
5th	10.3%	10.0%	12.8%	11.6%	11.6%	11.1%	11.6%	
25th	7.3%	7.1%	8.9%	8.1%	8.1%	7.8%	8.1%	
50th	5.30%	5.26%	6.31%	5.89%	5.84%	5.66%	5.86%	
75th	3.4%	3.5%	3.8%	3.7%	3.6%	3.6%	3.7%	
95th	0.5%	0.7%	-0.1%	0.4%	0.2%	0.4%	0.3%	
97.5th	-0.3%	0.0%	-1.2%	-0.5%	-0.6%	-0.4%	-0.6%	
Prob (>=6.5%)	34%	32%	48%	42%	42%	39%	42%	Mix Nam
Standard Deviation	9.4%	8.8%	12.4%	10.6%	10.7%	10.2%	10.8%	Actual

- The 50<sup>th</sup> percentile is the Expected Return over 10 years
- None of the Mixes are <u>expected</u> to achieve the 6.5% actuarial discount rate over the next 10 years
- However, there is still a 32-48% probability of achieving 6.5% across all the mixes

	Mix Name	Broad Allocation
D	Actual	EQ36/ IG27/ Cash 11/Alts 27
	Mix 1	EQ31/ IG39/ Cash 1/Alts 29
	Mix 5	EQ51/ IG19/ Cash 1/Alts 29
	Mix 8	EQ39/ IG28/ Cash 1/Alts 32
	Mix 12	EQ42/ IG24/ Cash 5/Alts 29
	Mix 16	EQ38/ IG28/ Cash 5/Alts 29
	Target	EQ42/IG28/ Cash 1/Alts 29

# **10-Year Cumulative Contributions**



- The above chart shows total employer contributions from 2021 to 2030
- Expected contributions range from \$24.2B to \$25.8B
- Worse Case contributions (95th percentile) range from \$41.0B to \$44.0B

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

### **10-Year Risk-Reward Trade-off in Contribution Space**



- More aggressive mixes result in lower contributions (vertical axis is inverted)
- In a worse case scenario, more aggressive mixes result in higher contributions
- A linear regression line is fitted to the Mixes

Broad Allocation
EQ36/ IG27/ Cash 11/Alts 27
EQ31/ IG39/ Cash 1/Alts 29
EQ51/ IG19/ Cash 1/Alts 29
EQ39/ IG28/ Cash 1/Alts 32
EQ42/ IG24/ Cash 5/Alts 29
EQ38/ IG28/ Cash 5/Alts 29
EQ42/IG28/ Cash 1/Alts 29

### 10-Year Projected Market Funded Status (At 12/31/2030)



Percentile	Actual	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16	Target
5th	151%	146%	188%	168%	168%	162%	169%
25th	114%	113%	132%	123%	123%	120%	123%
50th	97%	96%	106%	102%	101%	100%	102%
75th	83%	83%	86%	85%	84%	84%	85%
95th	67%	68%	66%	67%	67%	67%	67%
97.5th	63%	64%	60%	62%	62%	62%	62%
10-yr Expected Return	5.2%	5.2%	6.2%	5.8%	5.7%	5.6%	5.8%
Prob. FS = 100%	45%	44%	57%	53%	53%	50%	53%
Expected Cont	\$25,827	\$25,784	\$24,205	\$24,605	\$24,691	\$24,974	\$24,690
95th Worse Case Cont	\$41,702	\$41,013	\$43,964	\$42,184	\$42,430	\$41,979	\$42,415
97.5th Worse Case Cont	\$45,654	\$43,998	\$49,326	\$46,662	\$47,064	\$46,212	\$46,868

 Market Funded Status (Market Value of Assets / Actuarial Liability) is <u>expected</u> to improve across all Mixes

- 12/31/2021 Estimated Funded Status ~ 95%

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **10-Year Ultimate Net Cost (UNC10)**



- UNC10 = 10-Year Cumulative Contributions (2021 2030) + 12/31/2030 Unfunded Actuarial Liability
- UNC captures what is expected to be paid over 10 years plus what is owed at the end of the 10 year period
- Unfunded Actuarial Liability = Actuarial Liability Market Value of Assets
- More aggressive mixes lower UNC in the expected case but result in a higher UNC in a worse case scenario

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

### **UNC10: Expected Cost vs. Worse Case Cost**



• The above graph contrasts expected UNC10 vs. worse case UNC10

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29
# **UNC 10: Change in Risk-Reward Relative to the Actual Allocation**



• The above graph depicts the change in the 50<sup>th</sup> percentile (Expected Cost) and the 95<sup>th</sup> percentile (Worse Case Cost) relative to the Actual Allocation

- A positive (negative) change is an increase (reduction) in cost

The decrease in expected cost is much larger than the increase in worse case cost in for most mixes (Mix 1 has a small increase in expected cost but with a larger reduction in worse case cost)

Mix Name	Broad Allocation			
Actual	EQ36/ IG27/ Cash 11/Alts 27			
Mix 1	EQ31/ IG39/ Cash 1/Alts 29			
Mix 5	EQ51/ IG19/ Cash 1/Alts 29			
Mix 8	EQ39/ IG28/ Cash 1/Alts 32			
Mix 12	EQ42/ IG24/ Cash 5/Alts 29			
Mix 16	EQ38/ IG28/ Cash 5/Alts 29			
Target	EQ42/IG28/ Cash 1/Alts 29			

**30-Year Forecast Horizon** 



# **30-Year Annualized Return**



97.5th	2.70%	2.94%	2.51%	2.76%	2.64%	2.74%	2.70%
Prob (>=6.5%)	39%	39%	56%	50%	49%	46%	50%
Standard Deviation	9.4%	8.8%	12.4%	10.6%	10.7%	10.2%	10.8%

• Mixes that are *expected* to meet or exceed the 6.5% actuarial discount rate over the next 30 years are highlighted in green

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



5th

25th

50th

75th

95th

# **30-Year Cumulative Contributions**



52,594 52,384 5th 53,131 53,120 52,087 52,444 52,384 **30-yr Expected Return** 6.5% 6.5% 6.0% 6.0% 6.8% 6.4% 6.3% **Standard Deviation** 9.4% 8.8% 12.4% 10.6% 10.7% 10.2% 10.8%

- The above chart shows total employer contributions from 2021 to 2050
  - Expected contributions range from \$68.1B to \$85.0B
- Worse Case contributions (95th percentile) range from \$166.9B to \$173.5B

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/IG24/Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

# 30-Year Projected Funded Status (At 12/31/2050)



Percentile	Actual	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16	Target
5th	278%	265%	502%	374%	371%	334%	380%
25th	161%	158%	249%	202%	200%	185%	203%
50th	115%	115%	155%	135%	132%	127%	134%
75th	93%	95%	105%	100%	99%	97%	100%
95th	72%	73%	73%	74%	73%	73%	74%
97.5th	68%	70%	68%	69%	68%	69%	69%
30-yr Expected Return	6.0%	6.0%	6.8%	6.5%	6.4%	6.3%	6.5%
Prob. FS >= 100%	67%	68%	78%	75%	74%	72%	75%
Expected Cont	\$84,982	\$84,032	\$68,089	\$73,018	\$74,139	\$76,955	\$73,340
95th Worse Case Cont	\$173,474	\$167,283	\$171,532	\$166,908	\$170,481	\$169,126	\$168,703
97.5th Worse Case Cont	\$185,991	\$180,247	\$186,894	\$181,978	\$184,537	\$182,656	\$183,207

• Large amount of surplus is *expected* across all Mixes

• Worse case scenario could still be in the low 70s (95th) or high 60s (97.5th)

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **30-Year Ultimate Net Cost (UNC30)**



- UNC30 = 30-Year Cumulative Contributions (2021 2050) + 12/31/2050 Unfunded Actuarial Liability
- UNC captures what is expected to be paid over 30 years plus what is owed at the end of the 30 year period
- Unfunded Actuarial Liability = Actuarial Liability Market Value of Assets

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

# **UNC30: Expected Cost vs. Worse Case Cost**



• The above graph contrasts expected UNC30 vs. worse case UNC30

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

# UNC 30: Change in Risk-Reward Relative to the Actual Allocation



- The above graph depicts the change in the 50<sup>th</sup> percentile (Expected Cost) and the 95<sup>th</sup> percentile (Worse Case Cost) relative to the Actual Allocation
- A positive (negative) change is an increase (reduction) in cost
- Both expected cost and worse case cost are reduced by moving to any alternative mix

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

# **Employer Contribution Rate Analysis**



# **Median Employer Contribution Rate**



• The above graph illustrates the expected employer contribution rate over the next 30 years

# Expected vs. Worse Case Employer Rate (Year 8)



- The above graph illustrates a reward-risk trade-off in contribution space in year 8 (2028) of the forecast
- More aggressive mixes are <u>expected</u> to lower the employer rate but result in a higher rate in a worse case scenario

# Worse Case Change in Employer Rate (2027 to 2028)



	Actual	Target	Mix 1	Mix 5	Mix 8	Mix 12	Mix 16
10-Yr Expected Return	5.2%	5.8%	5.2%	6.2%	5.8%	5.7%	5.6%
30-Year Expected Return	5.99%	6.48%	6.05%	6.81%	6.50%	6.41%	6.31%
Standard Deviation	9.4%	10.8%	8.8%	12.4%	10.6%	10.7%	10.15%
Worse Case Chg (2027-2028)	2.56%	2.77%	2.41%	3.03%	2.67%	2.76%	2.60%

- Bar chart shows the worse case (95<sup>th</sup>) change in the employer contribution rate from 2027 to 2028
- Portfolio risk (standard deviation) is highly correlated with annual contribution volatility

Mix Name	Broad Allocation				
Actual	EQ36/ IG27/ Cash 11/Alts 27				
Mix 1	EQ31/ IG39/ Cash 1/Alts 29				
Mix 5	EQ51/ IG19/ Cash 1/Alts 29				
Mix 8	EQ39/ IG28/ Cash 1/Alts 32				
Mix 12	EQ42/ IG24/ Cash 5/Alts 29				
Mix 16	EQ38/ IG28/ Cash 5/Alts 29				
Target	EQ42/IG28/ Cash 1/Alts 29				

# Probability of Employer Rate Spike (>2.0%) Over One Year



- The probability of an employer rate spike (>2.0%) depends on the year
- Year 8 (2028) and 13 (2033) are shown on the left
- Probability ranges from 7% to 25% over time
- Year 13 (2033) is the most volatile year in the 30-year forecast horizon
- Probability may not vary much across the mixes in some years
- A conservative mix may have a higher probability of a rate spike than an aggressive mix
  - Actual and Mix 1 in Year 13 have a higher probability

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

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# **Employer Contribution Rate Per Unit of Excess Return Over 30 Years**



- The graph illustrates the *expected* reduction in the employer rate per unit of additional return
- The vertical axis is the *expected* 30-year average employer rate relative to the Actual Mix
- The horizontal axis is the difference in 30-year return between the illustrated Mix and the Actual Mix (i.e., a return premium)
- For example, the expected return for Mix 5 is 0.82% higher than the Actual Mix and is expected to result in an average annual employer rate that is 2.1% lower

### Employer Contribution Required to Achieve 100% Funded Status at 12/31/2030



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 The top graph shows the employer contribution required to be 100% funded at the end of 10 years given the 10-year expected return is realized every year

 Employer contribution is determined as a level \$ amount over 10 years

- The bottom graph shows the difference in required contribution relative to the current policy target
- Mixes with higher expected return than the current policy reduce contributions – Mix 5 and 8
- The Actual Allocation and Mix 1 require \$4.7-4.8B more in contributions over the next 10 years

### Employer Contribution Required to Achieve 100% Funded Status at 12/31/2050



- The top graph shows the employer contribution required to be 100% funded at the end of 30 years given the 30-year expected return is realized every year
- Employer contribution is determined as a level \$ amount over 30 years

- Savings or cost relative to the current policy target are exacerbated over a longer time horizon
- Mix 5 and 8 reduce contributions relative to the current target
- The Actual Allocation and Mix 1 require \$14-17B more in contributions over the next 30 years

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**10-Year Scenario Analysis** 



# **Scenario Development**

	Nur	Number of Scenarios				10-Year Annualized Inflation				10-Year Annualized Global Equity			
	Low Growth	Moderate	High Growth		Low Growth	Moderate	High Growth		Low Growth	Moderate	High Growth		
Low Inflation	16	167	17		0.89%	0.95%	0.85%		-2.60%	7.34%	15.78%		
Moderate	160	1,281	159		2.27%	2.23%	2.28%		-2.33%	7.21%	16.95%		
High Inflation	24	152	24		3.61%	3.59%	3.48%		-2.64%	7.22%	17.04%		

• Simulations are sorted into economic regimes based on simulated inflation and global equity

- Low Inflation = Below 10<sup>th</sup> percentile (200 scenarios)
- Moderate inflation = 10th 90<sup>th</sup> percentile (1,600 scenarios)
- High Inflation = Above 90<sup>th</sup> percentile (200 Scenarios)
- Low Growth = Global equity returns below 10<sup>th</sup> percentile (200 scenarios)
- Moderate Growth = Global equity returns between 10th and 90th percentile (1,600 scenarios)
- High Growth = Global equity returns above 90<sup>th</sup> percentile (200 Scenarios)
- Scenarios are based on 10 years of simulated inflation and equity returns
- 2021 2030 contributions
- 12/31/2030 Funded Status
- 10-Year Ultimate Net Cost

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29

# **10-Year Annualized Returns**

		Low Growth				Moderate				High Growth			
Low Inflation	0.38%	0.72%	-0.17%		5.29%	5.28%	6.37%		9.60%	9.30%	12.07%		
	0.38%	0.20%	0.37%	0.25%	5.90%	5.84%	5.67%	5.89%	10.77%	10.79%	10.34%	10.84%	
Moderate	0.59%	0.91%	0.01%		5.33%	5.31%	6.34%		10.27%	9.92%	12.89%		
	0.54%	0.38%	0.55%	0.43%	5.90%	5.85%	5.69%	5.89%	11.49%	11.52%	11.05%	11.57%	
High Inflation	0.67%	1.03%	0.00%		5.48%	5.44%	6.39%		10.49%	10.13%	13.08%		
	0.63%	0.44%	0.63%	0.48%	5.99%	5.94%	5.80%	5.98%	11.71%	11.73%	11.26%	11.77%	

#### Best Result in Economic Regime

 Key:
 Mix 1
 Mix 5

 Actual
 Mix 1
 Mix 5

 Mix 8
 Mix 12
 Mix 16
 Target

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# 10-Year Cumulative Contributions (2021 – 2030)

	Low Growth				Moderate			High Growth				
Low Inflation	36.7	35.6	38.8		25.4	25.2	25.1		21.7	21.6	21.6	
	36.9	37.4	36.9	37.3	25.1	25.2	25.2	25.1	21.6	21.6	21.6	21.6
	38.5	37.6	40.3		27.8	27.6	27.2		23.1	23.1	23.0	
Moderale	38.7	39.1	38.6	39.0	27.2	27.3	27.4	27.3	23.0	23.0	23.0	23.0
High Inflation	43.2	42.1	45.5		30.3	30.4	29.4		23.9	24.0	23.9	
	43.5	44.0	43.4	43.9	29.7	29.8	29.9	29.7	23.9	23.9	23.9	23.9

Best Result in Economic Regime										
Key:										
Actual	Mix 1	Mix 5								
Mix 8	Mix 12	Mix 16	Target							

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# 12/31/2030 Market Funded Status

		Low G	browth		Moderate				High Growth			
Low Inflation	69 1%	70.4%	67 7%		103 4%	102 9%	116.3%		151 3%	147 4%	190.6%	
	69.5%	68.8%	69.3%	68.9%	110.2%	109.6%	107.6%	110.1%	169.0%	169.2%	162.3%	170.1%
Moderate	60.6%	70.0%	69.40/		09.70/	08.20/	100 70/		140.00/	144 10/	100 20/	
	09.0%	70.9%	00.4%		90.7%	90.2%	109.7%		140.0%	144.1%	100.3%	
	70.0%	69.3%	69.8%	69.5%	104.4%	104.0%	102.2%	104.4%	166.2%	166.7%	159.6%	167.3%
High Inflation	66.5%	68.0%	64.5%		94.6%	94.1%	103.6%		146.5%	141.8%	185.3%	
	66.6%	65.8%	66.5%	66.0%	99.2%	98.9%	97.5%	99.2%	163.8%	164.1%	157.3%	164.6%

Best Result in Economic Regime											
Key:											
Actual	Mix 1	Mix 5									
Mix 8	Mix 12	Mix 16	Target								

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **10-Year Ultimate Net Cost**

	Low Growth				Moderate				High Growth			
Low Inflation	70.1	67.6	73.8		21.7	22.0	7.5		(33.6)	(29.4)	(75.9)	
	69.9	71.3	70.0	70.9	14.1	14.7	17.0	14.1	(52.7)	(52.9)	(45.4)	(53.9)
	73.6	71.2	76.8		29.3	29.8	16.1		(33.3)	(27.9)	(79.1)	
Wouerate	73.4	74.6	73.5	74.2	22.2	22.8	24.9	22.3	(53.5)	(54.0)	(45.9)	(54.7)
High Inflation	84.7	81.7	89.4		37.0	37.7	25.1		(32.9)	(27.1)	(80.4)	
	84.8	86.3	84.8	85.9	30.7	31.2	33.1	30.8	(54.1)	(54.5)	(46.1)	(55.1)

Best Result in Economic Regime										
Key:										
Actual	Mix 1	Mix 5								
MIX 8	Mix 12	MIX 16	Target							

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



**30-Year Scenario Analysis** 



# **Scenario Development**

	Number of Scenarios			10-Year Annualized Inflation				10-Year Annualized Global Equity			
	Low Growth	Moderate	High Growth	Low Growth	Moderate	High Growth		Low Growth	Moderate	High Growth	
Low Inflation	23	163	14	1.40%	1.45%	1.47%		2.20%	7.13%	13.10%	
Moderate	153	1,275	172	2.28%	2.23%	2.25%		1.85%	7.51%	12.89%	
High Inflation	24	162	14	3.05%	3.04%	3.00%		1.90%	7.43%	12.67%	

• Simulations are sorted into economic regimes based on simulated inflation and global equity

- Low Inflation = Below 10<sup>th</sup> percentile (200 scenarios)
- Moderate inflation = 10th 90<sup>th</sup> percentile (1,600 scenarios)
- High Inflation = Above 90<sup>th</sup> percentile (200 Scenarios)
- Low Growth = Global equity returns below 10<sup>th</sup> percentile (200 scenarios)
- Moderate Growth = Global equity returns between 10th and 90th percentile (1,600 scenarios)
- High Growth = Global equity returns above 90<sup>th</sup> percentile (200 Scenarios)
- Scenarios are based on 30 years of simulated inflation and equity returns
- 2021 2050 contributions
- 12/31/2050 Funded Status
- 30-Year Ultimate Net Cost

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **30-Year Annualized Returns**

		Low Growth			Moderate			High Growth				
Low Inflation	3.12%	3.35%	3.17%		5.76%	5.83%	6.59%		8.79%	8.66%	10.72%	
Low innation	3.34%	3.20%	3.26%	3.27%	6.29%	6.20%	6.10%	6.26%	9.77%	9.74%	9.41%	9.80%
Madarata	3.19%	3.42%	3.11%		6.03%	6.07%	6.87%		8.77%	8.63%	10.50%	
Mouerate	3.34%	3.21%	3.28%	3.27%	6.54%	6.47%	6.36%	6.53%	9.65%	9.62%	9.33%	9.68%
Lich Inflation	3.52%	3.77%	3.35%		5.97%	6.01%	6.77%		8.59%	8.46%	10.30%	
High Innation	3.63%	3.49%	3.59%	3.56%	6.46%	6.38%	6.28%	6.45%	9.45%	9.43%	9.13%	9.49%

Best Result in Economic Regime							
Key:							
Actual	Mix 1	Mix 5					
			_				
Mix 8	Mix 12	Mix 16	Target				

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **30-Year Cumulative Contributions (2021 – 2050)**

	Low Growth			Moderate				High Growth				
Low Inflation	139.0	133.6	135.0		81.8	80.2	73.6		51.6	51.6	51.5	
Low innation	132.3	135.7	134.8	134.0	75.1	76.4	77.3	75.6	51.5	51.5	51.5	51.5
Modorato	164.8	159.3	163.7		91.1	89.8	81.1		59.8	59.9	58.1	
Moderale	159.6	162.9	161.5	161.3	83.5	84.8	86.0	83.9	58.6	58.6	58.9	58.5
High Inflation	174.3	168.6	173.7		109.3	108.0	96.7		68.4	68.3	65.5	
mgnimation	169.1	172.6	171.0	170.9	100.0	101.4	103.0	100.3	66.5	66.7	67.2	66.6

Best Res	ult in Econ	omic Regir	ne
Key:			
Actual	Mix 1	Mix 5	
			_
Mix 8	Mix 12	Mix 16	Target

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# 12/31/2050 Market Funded Status

	Low Growth			Moderate				High Growth				
Low Inflation	81.7%	83.1%	83.9%		130.6%	130.2%	185.0%		345.1%	324.9%	693.4%	
	83.9%	83.0%	83.0%	83.5%	158.3%	154.8%	147.2%	157.8%	495.3%	490.4%	433.9%	501.0%
Madarata	83.9%	85.4%	85.5%		128.5%	127.6%	178.7%		290.4%	273.6%	538.3%	
Mouerate	85.7%	84.8%	85.1%	85.4%	153.1%	150.5%	143.3%	153.1%	397.6%	394.4%	355.1%	401.8%
Lich Inflation	79.9%	82.2%	79.8%		116.5%	115.5%	156.8%		231.8%	220.0%	418.4%	
righ innation	81.3%	80.0%	80.8%	80.7%	135.6%	133.7%	128.0%	135.7%	313.1%	310.8%	280.6%	316.9%

Best Result in Economic Regime							
Key:							
Actual	Mix 1	Mix 5					
			_				
Mix 8	Mix 12	Mix 16	Target				

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



# **30-Year Ultimate Net Cost**

		Low G	rowth			Mod	erate			High C	Growth	
I ow Inflation	166.7	159.2	159.3		35.8	34.7	(54.4)		(321.2)	(290.4)	(852.4)	
	156.6	161.4	160.4	158.9	(12.6)	(6.1)	6.2	(11.4)	(550.0)	(542.6)	(456.5)	(558.8)
	193.3	185.2	189.2		40.7	41.0	(58.0)		(280.4)	(250.2)	(724.6)	
Mouerate	184.9	189.7	187.9	187.2	(10.3)	(4.5)	9.4	(9.9)	(472.9)	(467.1)	(396.7)	(480.4)
High Inflation	216.6	206.1	216.1		74.8	75.4	(22.1)		(206.0)	(181.6)	(598.7)	
	208.5	214.5	211.5	211.5	25.4	30.9	44.4	25.5	(377.8)	(372.9)	(309.1)	(385.8)

Best Result in Economic Regime						
Key:						
Actual	Mix 1	Mix 5				
			_			
Mix 8	Mix 12	Mix 16	Target			

Mix Name	Broad Allocation
Actual	EQ36/ IG27/ Cash 11/Alts 27
Mix 1	EQ31/ IG39/ Cash 1/Alts 29
Mix 5	EQ51/ IG19/ Cash 1/Alts 29
Mix 8	EQ39/ IG28/ Cash 1/Alts 32
Mix 12	EQ42/ IG24/ Cash 5/Alts 29
Mix 16	EQ38/ IG28/ Cash 5/Alts 29
Target	EQ42/IG28/ Cash 1/Alts 29



Appendix



# **Equity Model**

### Overview

#### Fundamental Relationship:



### Over the next decade, U.S. Equity (S&P 500) forecasted at 6.75%; Global Equity (ACWI IMI) forecasted at 7.10%

- Building up US equity returns from long-term fundamentals results in a 6.75% annualized return
  - Real earnings growth is linked to real GDP growth over long horizons; we forecast US real GDP of 2.25% over the next decade
  - Inflation(CPI-U) forecasted at 2.25%
  - Consistent with Fed's inflation target
  - Consistent with realized inflation over the past three decades
  - In line with the market-based forecast of breakeven inflation (yield difference between Treasuries and TIPS)
  - Income return of 2.50% from dividend yield and net share buybacks
  - 0.25% reduction based on high current US valuations
- Small return premium for global equity over US equity stems from valuation considerations, higher international dividends and emerging market growth potential

#### Over the 30 year horizon, Global Equity is forecasted at 7.40%

• Global equities have returned 5.3% above inflation/year from 1900-2020

# Bond Model: Expected Returns Are Driven by the Path of Treasury Yields



#### **Smoothed Yield Paths**

Rising yield projections translate into low bond returns over the next decade, higher returns thereafter

Cash at end of the 30-year horizon is 2.75%

- Reflects a 50 basis point premium over projected inflation which is consistent with long-term US interest rate history
- Cash projected to start to increase from current 0% in Year 2 in line with market expectations

Term premiums are consistent with long-term historical averages

• For example, in Year 30, the 30-year Treasury yield is 4.4%, or 1.65% above cash

# **Bond Model: Results**

### Expected return forecasts

	10 Year Expected Return	30 Year Expected Return
Cash	0.75%	1.75%
1-3 Year TIPS	1.25%	2.25%
Investment Grade Bonds (Aggregate)	1.75%	3.05%
Custom Investment Grade (5+ years)	1.95%	3.45%
High Yield	4.25%	6.40%
Bank Loans	5.15%	6.15%

10-year bond projections are lower than the 30-year projections

- Rising rates drive low fixed income returns over the next decade
- Higher future yields result in higher expected returns over the 30 year horizon

NCRS currently has a custom investment grade (IG) allocation composed of 5+ year maturity bonds

 In the asset-liability study, custom IG bond asset class characteristics will be assessed relative to a shorter maturity IG Aggregate allocation

# **Alternative Investment Modeling**

### Private equity, private real estate, opportunistic fixed, inflation sensitive, and hedge funds

#### Private equity projected with a 2% return premium over global equity

- Premium is consistent with NCRS historical program results
- Private equity is driven by similar economic factors as global equity but modelled with a higher risk

#### Private core real estate projected at 6.00% return over next decade, 6.40% over 30 years

- Based on projections for income and capital appreciation
- Asset class characteristics fall in between public equity and fixed income

#### Non core real estate modeled with a 2% premium over private core real estate

- Consistent with NCRS historical program results and well as adjusting expected returns for greater risk
- Asset class risks are scaled upward accordingly as well

### Opportunistic fixed income projected at 5.80% return over next decade, 6.75% over 30 years

- Modeled as 50% distressed debt, 25% high yield, and 25% bank loans
- As a component of NCRS's growth allocation, primary role is to grow the asset pool rather than provide defensive characteristics

### Inflation sensitive projected at a 4.25% return over next decade; 4.80% over 30 years

- Currently modeled as 33% 1-3 TIPS, 17% Public Commodities, 25% Infrastructure, 25% Private Real Estate
- Will also evaluate this bucket without the commodities allocation, which will increase both expected return and risk

### Multistrategy (Hedge Funds) projected at 4.25% return over next decade; 5.00% over 30 years

• Modeled as cash returns plus an equity beta of 0.4 from market exposure and 1% return from non-conventional market exposure

# **Asset Class Fee Estimates**

	Fees			
Assat Class	Mat	Incontino	Total	
Asset class	Ivigt	incentive	Total	
Global Equity	0.13%	0.00%	0.13%	
Private Equity	0.80%	0.90%	1.70%	
Non Core Real Estate	1.25%	0.60%	1.85%	
Opportunistic Fixed Income	0.66%	0.34%	1.00%	
IG Fixed Income - Current Duration	0.00%	0.00%	0.00%	
IG Fixed Income - Agg like Duration	0.00%	0.00%	0.00%	
Cash	0.00%	0.00%	0.00%	
Core Real Estate	0.60%	0.15%	0.75%	
Inflation Sensitive ex Commodities	0.65%	0.35%	1.00%	
MultiStrategy	0.25%	0.00%	0.25%	

Source: NCRS staff



## **Public Plan Return Experience**

Rolling 5 Year Large Public Fund Median Returns



To provide additional context around worse case scenarios, the blue line above shows the historical median rolling 5year return for Large Public Pension Plans in the Callan database

# Callan

## **Plan Membership**



- Active members are held constant at 305,962
  - Future new hires replace exits due to retirement, death, disability, and withdrawal.
  - A constant active membership implies 0% workforce growth
  - Average age of actives is constant over the forecast horizon ~ age 45
### Ad Hoc COLA Assumptions



- Ad Hoc COLA assumptions based on last 10 years of TSERS history:
- Target 20% of cumulative inflation overtime
- Maximum COLA per year = 1.0%; Minimum COLA per year = 0.0%
- Granted once every 3 years
- 30-year annualized growth rate in median actuarial liability:
- No COLA = 2.20% per year
- With Ad Hoc COLA = 2.31% per year

#### TSERS Ad hoc COLA History Relative to CPI-U

	Total Allowance Increase	National CPI-U
1989	6.70%	4.60%
1990	0.00%	6.10%
1991	5.20%	3.10%
1992	2.20%	2.90%
1993	4.70%	2.70%
1994	3.20%	2.70%
1995	4.40%	2.50%
1996	6.20%	3.30%
1997	2.50%	1.70%
1998	2.30%	1.60%
1999	4.20%	2.70%
2000	2.00%	3.40%
2001	2.00%	2.60%
2002	1.30%	2.40%
2003	1.70%	1.90%
2004	2.00%	3.30%
2005	3.00%	3.40%
2006	2.20%	2.50%
2007	2.20%	4.10%
2008	0.00%	0.10%
2009	0.00%	2.70%
2010	0.00%	1.50%
2011	1.00%	3.00%
2012	0.00%	1.70%
2013	1.00%	1.50%
2014	0.00%	0.80%
2015	0.00%	0.70%
2016	1.00%	2.10%
2017	0.00%	2.10%
2018	0.00%	1.90%
2019	0.00%	2.30%

\* Page 85 of TSERS 12/31/2019 Actuarial Report

# Simulated 30-Year Treasury Yield



		ECRSP Period		_				
Percentile	2021	2025	2027	2030	2035	2040	2045	2050
5th	3.8%	5.1%	5.5%	6.0%	6.4%	6.9%	7.0%	7.0%
25th	3.1%	3.9%	4.1%	4.5%	4.9%	5.1%	5.3%	5.3%
50th	2.6%	3.1%	3.3%	3.6%	3.9%	4.1%	4.2%	4.3%
75th	2.1%	2.4%	2.5%	2.7%	3.0%	3.1%	3.2%	3.3%
95th	1.5%	1.5%	1.5%	1.6%	1.8%	1.9%	2.0%	2.1%
Prob ( > 6.5% )	0.0%	0.6%	0.8%	2.6%	4.4%	7.0%	8.0%	9.5%

• Probability of a contribution cap on employer contributions is less than 1% over the next 5 years

• Yields are expected to gradually rise in the baseline

## **Simulated Price Inflation**



								Alliudiizeu		
Percentile	2021	2025	2030	2035	2040	2045	2050	10-Year	20-Year	30-Year
97.5th	5.12%	5.18%	5.33%	5.13%	5.19%	5.22%	5.17%	3.74%	3.31%	3.14%
95th	4.64%	4.69%	4.78%	4.65%	4.65%	4.76%	4.68%	3.51%	3.15%	2.98%
75th	3.26%	3.28%	3.30%	3.27%	3.19%	3.28%	3.25%	2.75%	2.62%	2.55%
50th	2.23%	2.24%	2.26%	2.21%	2.22%	2.26%	2.22%	2.23%	2.25%	2.24%
25th	1.23%	1.20%	1.26%	1.24%	1.24%	1.24%	1.25%	1.74%	1.85%	1.94%
5th	-0.10%	-0.23%	-0.32%	-0.18%	-0.08%	-0.34%	-0.13%	1.05%	1.31%	1.49%

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